# MEDICARE ACCESS AND CHIP REAUTHORIZATION ACT (MACRA) 

MERIT-BASED INCENTIVE PAYMENT SYSTEM (MIPS) REVIEW

## I. MIPS Overview

1) Medicare Access and CHIP Reauthorization Act of 2015 (MACRA)
i) Signed into Law 4/16/2015
ii) Repeals 1997 Sustainable Growth Rate Physician Fee Schedule (PFS) Update; it locks provider payment rates at near zero growth.
b) MIPS payment adjustments: Performance data from 2017 will be used to determine payment adjustments in 2019.
c) Changes Medicare PFS Payment to Quality Payment Program. Two track to select from:
i) Merit-Based Incentive Payment System (MIPS)
ii) Advanced Alternate Payment Model (APM)
2) How many clinicians are excluded?
a) More than half ( $53-57$ percent) of $1,380,209$ Medicare clinicians billing to Part $B$ will be ineligible for or excluded from MIPS
b) The excluded or ineligible clinicians represent approximately one-fourth (22-27 percent) of allowed Medicare Part B charges.
3) How many clinicians are affected?
a) Based on the estimates of excluded clinicians, CMS estimates that between approximately 592,119 and 642,119 eligible clinicians will be required to submit MIPS data to CMS in year 1.
They are clinicians with eligible clinician types that (a) are not QPs participating in Advanced APMs (b) exceeded the low volume threshold and (c) have been enrolled as Medicare physicians for more than 1 year.
b) Under standard participation assumptions, the majority ( 94.7 percent) of MIPS eligible clinicians are anticipated to receive positive or neutral payment adjustments for the 2019 MIPS payment year, with only 5.3 percent receiving negative MIPS payment adjustments.
c) Using the alternative participation assumptions, 91.9 percent of MIPS eligible clinicians are expected to receive positive or neutral payment adjustments.
d) Qualifying APM participants between a range of 70,000-120,000
4) Eligibility requirements for participation
a) Medicare Part B clinicians billing more than $\$ 30,000$ a year AND providing care for more than 100 Medicare patients a year.
5) MIPS Requirements \& Participation options for 2017

|  | MIPS Test Pace | MIPS Partial Year | MIPS Full Year |
| :---: | :---: | :---: | :---: |
| Quality | 1 Quality measure | 6 Quality measures including 1 outcome measure | 6 Quality measures including 1 outcome measure |
| Advancing Care Information | 4 or 5 required Base measures depending on CEHRT 2014 or 2015 edition | More than required 4 or 5 base measures | Required 4 or 5 base measures <br> 9 or 7 Performance <br> Measures |
| Clinical Performance Improvement Activities | 1 CPIA Activity | 2 Medium weighted +1 High weighted or | 2 Medium weighted + 1 <br> High weighted |
|  | (medium or high-weighted) | 4 Medium weighted or | 4 Medium weighted |
|  |  | 2 High weighted | 2 High weighted |
| MIPS Test Pace |  | MIPS Partial Year | MIPS Full Year |
| Reporting Time period | No minimum time period | 90-day reporting period | Full Year |
| Start Date | Submit some data after January 1, 2017 | Any time between January 1 - October 2 | January 1-December 31 (Full year submission data) |
| Data Submission Dates | 01/01/2018 to 03/31/2018 | $\begin{aligned} & \hline 01 / 01 / 2018 \text { to } \\ & 03 / 31 / 2018 \\ & \hline \end{aligned}$ | $\begin{aligned} & \hline 01 / 01 / 2018 \text { to } \\ & 03 / 31 / 2018 \\ & \hline \end{aligned}$ |
| Deadline to submit performance data | 31-Mar-18 | 31-Mar-18 | 31-Mar-18 |
| Payment adjustment | Avoid penalties/downward adjustment | May earn a small positive adjustment or maximum positive adjustment depending on the performance data submitted | May earn a small positive adjustment or maximum positive adjustment depending on the performance data submitted |
| When do MIPS payment adjustments begin? | January 2019 | January 2019 | January 2019 |
| Is an EHR required? | No | Yes | Yes |
| Practices suited for reporting option | Small Practices/Individual clinicians who never participated in Legacy CMS programs (PQRS, MU, VBM) | Small practice planning to upgrade EHR in mid-2017 | Practices who have successfully participated in PQRS/MU/VBM previously |
|  | Review and evaluate systems to understand program and data collection and submission methodology |  |  |
|  | Prepare for complete participation in 2018 \& beyond |  |  |

6) Who are the eligible clinicians? (Please see Appendix A)
a) Physicians
i) Doctor of medicine
ii) Doctor of osteopathy (including osteopathic practitioner)
iii) Doctor of dental surgery
iv) Doctor of dental medicine
v) Doctor of podiatric medicine
vi) Doctor of optometry
vii) Doctor of chiropractic legally authorized to practice by a State in which he/she performs this function.
b) Physician Assistants
c) Nurse Practitioners
d) Clinical Nurse Specialists
e) Certified Registered Nurse Anesthetists
7) Who are exempt from QPP?
a) Hospital payments
b) Medicaid payments
c) Newly enrolled Medicare clinicians
d) Clinicians significantly participating in Advanced APMs
e) Clinicians below the low-volume threshold
i) Medicare Part B allowed charges $\leq \$ 30,000$ OR $\leq 100$ Medicare Part B patients

8) MIPS and APM Adjustments
a) Payment adjustments under PQRS, VM, and EHR-MU will sunset Dec. 31, 2018
b) January 1, 2017-First Performance Year begins
c) January 1, 2019 - MIPS and APM incentive payment adjustments begin
d) MIPS - Can receive positive, negative or zero payment adjustment
i) Eligible clinicians will be assigned a performance score between 0-100
ii) Score compared to performance threshold (PT) is $\mathbf{3}$ for 2017
iii) The score is used to apply a MIPS adjustment factor from 2019
e) APM Participant - If criteria are met, can receive 5 percent incentive payment for 6 years
9) MIPS Performance categories for 2017 (Weights can be adjusted in certain circumstances)
a) Quality measures (60\%)
b) Advancing Care Information ( $25 \%$ of Score)
c) Clinical Improvement Activities ( $15 \%$ of Score)
d) Resource Use/Cost ( $0 \%$ of Score)

| Categories | MIPS Eligible <br> Clinicians | Non-patient <br> facing | Hospital- <br> Based | Medicare Shared <br> Savings Program | Next Gen <br> ACO | Other <br> APMs |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Quality | $60 \%$ | $85 \%$ | $85 \%$ | $50 \%$ | $50 \%$ | $0 \%$ |
| IA | $15 \%$ | $15 \%$ | $15 \%$ | $20 \%$ | $20 \%$ | $25 \%$ |
| ACI | $25 \%$ | $0 \%$ | $0 \%$ | $30 \%$ | $30 \%$ | $75 \%$ |
| Cost | $0 \%$ | $0 \%$ | $0 \%$ | $0 \%$ | $0 \%$ | $0 \%$ |

10) Reporting Requirements \& Scoring Methodology
a) Performance assessment in four categories using weights established
b) Weights may be adjusted if there are not sufficient measures and activities applicable for each type of Eligible clinician, including assigning a scoring weight of 0 for a performance category
c) MIPS Final Score will range from 0-100
d) The Final score is the sum of the products of each performance category score and each performance category's assigned weight multiplied by 100.

Final score = [(quality performance category score x quality performance category weight) + (resource use performance category score $x$ resource use performance category weight) + (CPIA performance category score x CPIA performance category weight) + (advancing care information performance category score x advancing care information performance category weight)] $\times 100$
e) MIPS Performance Threshold for 2017 is 3

| Final Score | Payment Adjustment |  |
| :--- | :--- | :---: |
| $\mathbf{2 7 0}$ points | - Positive adjustment |  |
|  | - Eligible for exceptional performance bonus-minimum of additional |  |
|  | $0.5 \%$ |  |

f) A positive adjustment factor if final score is above the performance threshold and a negative adjustment factor if final score is below threshold. As specified under the statute, negative adjustments would increase over time, and positive adjustments would correspond.

| $+4 \%^{*}$ | $+5 \%^{*}$ | $+7 \%^{*}$ | $+9 \%^{*}$ |
| :--- | :--- | :--- | :--- |

Above Performance Threshold, positive payment adjustment

## AT PERFORMANCE THRESHOLD= NO ADJUSTMENT

Below Performance Threshold; negative adjustment with lowest $25 \%$ with maximum reduction of -4\%

| $-4 \%$ | $-5 \%$ | $-7 \%$ | $-9 \%$ |
| :---: | :---: | :---: | :---: |
| 2019 | 2020 | 2021 | 2022 \& beyond |

g) Additional Adjustment for Exceptional Performance
i) For 6 years beginning in 2019, EPs with scores above additional performance threshold (defined in statute) receive additional positive adjustment factor ( $\$ 500$ million is available each year for 6 years for these payments.)
ii) Additional performance threshold is 70 points for 2017
iii) Eg., Eligible clinician with exceptional performance will have the following adjustments:

| FINAL SCORE POINTS | MIPS ADJUSTMENT |
| :--- | :--- |
| $\mathbf{0 - 0 . 7 5}$ | $-4 \%$ <br> (Note: this range will comprise mostly of MIPS eligible clinicians with a final score <br> of 0.) |
| $\mathbf{0 . 7 6 - 2 . 9}$ | Negative MIPS payment adjustment >-4\% and < 0\% on a linear sliding scale. (Note. <br> We do not anticipate many MIPS eligible clinicians to fall into this range) |
| $\mathbf{3 . 0}$ | $0 \%$ adjustment |
| $\mathbf{3 . 1 - 6 9 . 9}$ | Positive MIPS payment adjustment ranging from greater than 0 percent to 4 <br> percent $\times$ a scaling factor to preserve budget neutrality, on a linear sliding scale |
| $\mathbf{7 0 . 0 - 1 0 0}$ | Positive MIPS payment adjustment AND additional MIPS payment adjustment for <br> exceptional performance. (Additional MIPS payment adjustment starting at 0.5 |
| percent and increasing on a linear sliding scale to 10 percent multiplied by a scaling <br> factor.) |  |

10) Data Submission Methods

| Data Submission Methods* | Quality (60\%) | ACI (25\%) | CPIA (15\%) | Cost (0\%) |
| :---: | :---: | :---: | :---: | :---: |
| Certified EHR | $\times$ | $\times$ | $\times$ |  |
| Qualified Clinical Data Registry | $\times$ | $\times$ | $\times$ |  |
| Qualified Registry | $\times$ | $\times$ | $\times$ |  |
| Attestation |  | $\times$ | $\times$ |  |
| Claims | $\times$ |  |  | $\times$ |
| CAHPS | $\times$ |  |  |  |
| CMS Web <br> Interface** (for <br> Group Reporting of 25 or more) | $\times$ | $\times$ | $\times$ |  |
| *Determine the best reporting mechanism as an individual/group-IMPORTANT |  |  |  |  |
| **Register as a group by June 30, 2017 to use CMS Web Interface submission |  |  |  |  |
| If reporting as a group, clinicians will be assessed as a group across all 4 MIPS performance categories |  |  |  |  |

Source: Centers for Medicare \& Medicaid Services (CMS), HHS (2016). Merit-Based Incentive Payment System (MIPS) and Alternative Payment Model (APM) Incentive Under the Physician Fee Schedule, and Criteria for Physician Focused Payment Models Final Rule with comment period.
https://www.gpo.gov/fdsys/pkg/FR-2016-11-04/pdf/2016-25240.pdf.
https://qpp.cms.gov/resources/education
https://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment-Instruments/Value-Based-
Programs/MACRA-MIPS-and-APMs/Quality-Payment-Program-Events.html

## II. APPENDIX

## Appendix A

Eligibility and Exclusions


## Appendix B

Checklist for list of Advanced APMs for 2017

|  | Are you in an Advanced Alternative Payment Models for 2017? | YES | NO |
| :--- | :--- | :--- | :--- |
| 1 | Comprehensive ESRD Care (CEC) Model (LDO arrangement) |  |  |
| 2 | Comprehensive ESRD Care (CEC) Model (non-LDO two-sided risk arrangement) |  |  |
| 3 | Comprehensive Primary Care Plus (CPC+) Model |  |  |
| 4 | Medicare-Medicaid Accountable Care Organization Model (MMACO) (for <br> participants in Shared Savings Program Track 2) |  |  |
| 5 | Medicare-Medicaid Accountable Care Organization Model (MMACO) (for <br> participants in Shared Savings Program Track 3) |  |  |
| 6 | Medicare Shared Savings Program Accountable Care Organizations - Track 2 |  |  |
| 7 | Medicare Shared Savings Program Accountable Care Organizations - Track 3 |  |  |
| 8 | Next Generation ACO Model |  |  |
| 9 | Oncology Care Model (OCM) (two-sided Risk Arrangement) |  |  |
| 10 | Comprehensive Care for Joint Replacement (CJR) Payment Model (Track 1 - <br> CEHRT) |  |  |
| 11 | Vermont Medicare ACO Initiative (as part of the Vermont All-Payer ACO Model) |  |  |

Source: https://qpp.cms.gov/docs/QPP_Advanced_APMs_in_2017.pdf

## Appendix C

## Checklist for list of MIPSs APMs for 2017

|  | Are you in an MIPS APM for 2017? | YES | NO |
| :--- | :--- | :--- | :--- |
| 1 | Comprehensive ESRD Care (CEC) Model (LDO arrangement) |  |  |
| 2 | Comprehensive ESRD Care (CEC) Model (non-LDO two-sided risk arrangement) |  |  |
| 3 | Comprehensive ESRD Care (CEC) Model (nonLDO arrangement one-sided risk <br> arrangement) |  |  |
| 4 | Comprehensive Primary Care Plus (CPC+) Model |  |  |
| 5 | Medicare-Medicaid Accountable Care Organization Model (MMACO) (for <br> participants in Shared Savings Program Track 1) |  |  |
| 6 | Medicare-Medicaid Accountable Care Organization Model (MMACO) (for <br> participants in Shared Savings Program Track 2) |  |  |
| 7 | Medicare-Medicaid Accountable Care Organization Model (MMACO) (for <br> participants in Shared Savings Program Track 3) |  |  |
| 8 | Medicare Shared Savings Program Accountable Care Organizations - Track 1 |  |  |
| 9 | Medicare Shared Savings Program Accountable Care Organizations - Track 2 |  |  |
| 10 | Medicare Shared Savings Program Accountable Care Organizations - Track 3 |  |  |
| 11 | Next Generation ACO Model |  |  |
| 12 | Oncology Care Model (OCM) (one-sided Risk Arrangement) |  |  |
| 13 | Oncology Care Model (OCM) (two-sided Risk Arrangement) |  |  |
| 14 | Vermont Medicare ACO Initiative (as part of the Vermont All-Payer ACO <br> Model) |  |  |

Source: https://qpp.cms.gov/docs/QPP_Advanced_APMs_in_2017.pdf

